

## **TERMS OF REFERENCE**

APPOINTMENT OF A SERVICE PROVIDER FOR THE DEVELOPMENT OF AN ETHICS MANAGEMENT STRATEGY/POLICY, AN ETHICS EDUCATION AND AWARENESS PROGRAMME, AN ETHICS RISK ANALYSIS, AND AN IMPLEMENTATION PLAN FOR THE DEPARTMENT OF PUBLIC WORKS AND INFRASTRUCTURE (DPWI)



GRC 2024

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#### 1. PURPOSE

The National Department of Public Works and Infrastructure (referred to as the Department) is searching for a Service Provider with experience in developing Ethics Management Strategy/policy and implementing an ethics awareness programme. The work involves development of an Ethics Management Strategy/policy and an awareness programme based on the Ethics Framework, guiding laws, policies, and development of a communication campaign, conducting training and workshops for employees in the department.

The awareness programme will provide employees of the department the appropriate training and awareness campaigns to enhance their awareness of the risks of unethical culture and corruption inherent in the performance of their functions.

#### 2. CONTEXTUAL BACKGROUND

The Constitution of the Republic of South Africa requires public administration to promote high standards of ethical conduct among employees. Furthermore, employees are required to serve the public in an unbiased and impartial manner in order to create confidence in the public service.

This requirement has been translated into a Code of Conduct for the public service. Reducing the risk of conflict of interest situations is an important issue in enhancing a culture of ethics and integrity within the department. If not appropriately managed, conflict of interest situations can undermine the integrity of officials, decisions, and stakeholders involved. It can also lead to the misuse of public resources and abuse of positions as officials serve their interests.

The department is responsible among other things to establish and mainstream organisational ethical culture in line with the Public Service Regulations, Code of conduct and other relevant prescripts. The department requires an ethics awareness programme to:

- a. Maintain and promote high standard of professional ethics in the workplace; and
- b. Strive to build an organisation that is free of unethical practices and corruption.

The department has a responsibility to improve integrity among employees, promote professional ethics and help to deter unethical conduct. It is based on above-mentioned prescripts that department is expected to develop the Ethics Strategy and implement a comprehensive ethics awareness programme in order to foster a culture of integrity, build trust and a resilient professional department. This will also enhance the reputation of the department.



#### 3. SCOPE OF THE ASSIGNMENT

#### The work entails four critical areas -

- Development of an Ethics Management Strategy/policy that correspond to the department/government ethical vision with an implementation plan.
- Development of an ethics awareness and educational programme for the employees of the department.
- Development of procedures and processes for the implementation of a departmental ethics programme.
- Analysing the department ethics risks and develop a departmental Ethics Risk register.

#### 4. CONTACT UNITS

The Service Provider will be required to work closely with the following units:

- a. Office of the Deputy Director-General: Governance, Risk and Compliance.
- b. Governance and Compliance Unit.
- c. Anti-Corruption Unit.
- d. Legal Services.
- e. Labour Relations Unit.
- f. Internal Control Unit.
- g. No information **shall** be provided to the Service Provider without the consent of the Project Leader (in this case, Governance and Compliance).

#### 5. CONDITIONS OF CONTRACT

The conditions of contract applicable to this appointment will be the special conditions of contract stipulated in Section 8 of this document.

The suitable service provider will be required to comply with all South African and Public Service laws and regulations.

#### 6. FORMAT OF QUOTATION TO BE PROVIDED

The Service Provider (at own cost) must prepare and submit a quote as outlined below:

• All material submitted should be relevant to the subject matter.



Proposals shall be submitted in English.

#### 7. PROPOSAL SUBMISSION

The proposal **MUST** include the following:

- a. Profile of the organisation detailing their areas of focus.
- b. Demonstrate experience of work done (**related to the request**) in the public sector/private sector or industry.
- c. Abridged Curriculum Vitaes (CVs) of the Project Manager and all consultants to be allocated in the different roles required, indicating qualifications and relevant experience.
- d. Provide references that DPWI can contact. DPWI reserves the right to contact these references directly and without prior consent. Reference letters must be on company letterhead, signed and dated.
- e. A **detailed plan** reflecting approach, methodology, activities, project timeframes, skills transfer, and outputs.
- f. A detailed cost breakdown that includes all costs associated with the project. The cost structure should be all-inclusive.
- g. Proof of registration on the Central Supplier Database (CSD) with the National Treasury.

#### Failure to provide this information will be to the disadvantage of the bidder.

**Note:** all personal information provided will be used in accordance with the provisions of the Protection of Personal Information Act no 4 of 2013.

The proposal **must** also consist of the following for purposes of evaluation:

7.1 A **schedule of work/project done** by the service provider as per the Technical Quality of the Proposal/Bid must be submitted alongside the proposal.

No.	Type of work/project	Duration of the	Industry/Public	Name of contact
	Completed	work/Project	Sector/Private	person in the
			Sector/Consultancy	organisation
				(Project
				Manager)
1	Scope			
	<ul> <li>Identify the project needs by explaining what must be done and why.</li> </ul>			



	• Project scope		
	explaining how the		
	project will be		
	implemented and		
	resources.		
	• Identify possible		
	challenges, limitations		
	and solutions.		
2	Clear Project		
_	_		
	implementation plan		
	Team composition and		
	expertise.		
	Clear timeframes.		
	▲ Mothodology		
	Methodology.		
	<ul><li>Methodology.</li><li>Milestones.</li></ul>		
3			
3	Milestones.		

- 7.2 A well-documented **Project Execution Plan** including the time frames that have been specified in the table as well as taking into account the critical areas highlighted in section 3 (Scope).
- 7.3 Detailed **Project Costing Schedule** outlining the following:

Deliverable	Item/Output	Unit	of	Quantity	Rate	Total
		measure				
Deliverable 1						
Deliverable 2						
Deliverable 3						
Deliverable 4						
Deliverable 5						
Total Cost						

All costs must be inclusive of value-added tax where applicable.



### 8. SPECIAL CONDITIONS OF CONTRACT

The special conditions applicable to this project are outlined in the table below. Service Providers must indicate if they concur with the conditions by clearly completing the table. Failure to complete the table will lead to disqualification. Proposals that do not reflect concurrence with any of the conditions will not be considered.

Condition	Concurrence		Reason / Comment (If
	YES	NO	any)
	(X)	(X)	
8.1 Entry meeting with project lead at least 5 working days			
after receipt of the appointment letter from the			
Department to carry out the project. This entry meeting			
will discuss and draft a project plan.			
8.2 Final/Approved Project plan to be presented to the			
Department 5 working days after the entry meeting.			
8.3 Provide company profile and demonstrate knowledge			
of the assignment (Analytical skills and practical			
experience)			
8.4 The project should be completed within 6 months after			
appointment.			
8.5 The successful service provider shall continually be			
engaged until the conclusion of the project.			
8.6 Copyright: All information generated, communication			
produced, and data acquired, and any other material			
produced under the auspices of this project remains			
the intellectual property of the Department.			
The DPWI shall become the owner of developed work,			
including documents, advisory, plans, models, and			
reports produced, which must be handed over to the			
DPWI after completion of the project.			
8.7 Confidentiality: The Service Provider will be bound by			
the same clause of confidentiality and code of ethics			
as applicable to officials of the Public Service.			
8.8 All information, documents and reports not currently in			
the public domain and used during or generated from			



not be made available to any unauthorised person or institution without written permission from the DPWI.  8.9 The Department will not be held responsible for any costs incurred by the bidder/s in the preparation and submission of the quotations.  8.10 Travelling costs and time spent or incurred between home and office of service providers and the Department's Head Office will not be for the account of the Department.  8.11 For risk assessment purposes, the Department may contact department(s)/companies where work/services were previously rendered. The Department reserves the right to neither make any appointment nor issue prior notice of any contact with the department where work/services were previously rendered. Furthermore, the department may request bidder(s) to provide samples of work previously completed in the areas of the assignment (Analytical report). Failure to respond as stipulated by the department may lead to disqualification.	the project must be regarded as confidential and may	
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#### ACCEPTANCE OF THE SPECIAL CONDITIONS AND SPECIFICATIONS

Name of Bidder:	
Name of authorized signatory:	
Signature of authorized signatory: _	

By signing above the bidder hereby accept terms and conditions (general and special conditions) of this quotation and confirm full understanding of the requirements and specifications of this tender.

#### 9. MONITORING PROGRESS ON THE PROJECT

9.1 The Department's Governance, Risk and Compliance Branch will be responsible for regular and ongoing monitoring and management of the contract with the Service Provider.



9.2 The Service Provider is to report progress as and when required to do so (This will be guided by the approved/agreed Project Plan). This can be in a form of meetings. Minutes of the review meetings should be made available to the DPWI within five working days after the meeting.

#### 10. PAYMENT TERMS

The Department undertakes to pay all valid claims for work done to its satisfaction within 30 days of presentation of a substantiated claim. <u>No payment</u> will be made where there is outstanding information/work by the Service Provider.

#### 11. EVALUATION CRITERIA

#### 11.1 The minimum functionality score

The minimum functionality score to qualify for further evaluation is **70%**. Bidders that score less than **70%** will be disqualified. Five Main categories (of which are further broken down in the evaluation criteria) are determined in the table below:

	Category	Description	Weighting factor
1	Company profile	The company must have existed in the relevant area – Ethics Policy  Development and Workplace Ethics Training and Development.	20
2	Individual Experience	The service provider must prove that it has the experience, expertise, qualifications required/expected to ensure proper/quality execution of the assignment.  Years of experience of the individual(s) in the Policy Development and Workplace Ethics training and development with relevant experience and exposure in project management, analysis and expert advice (CV with a focus on Qualifications, Institutions worked for and experience)	10
3	Company/ Individual Deliverables	Evidence of previous work within Workplace/Organisational Ethics with relevant experience and exposure in project management. The work should have been done in the last 10 years) <sup>1</sup> Be able work under pressure and deliver within tight deadlines.	20
4.	Technical Quality of the Proposal/Bid	Technical Quality of the Proposal/Bid. The technical quality of the proposal will be assessed using the following criteria (3 criteria and 9 sub items):  1. Clear understanding of the scope  2. Clear Project implementation plan	30

<sup>&</sup>lt;sup>1</sup> This takes into account the possible of none or less work completed during the Covid-19 pandemic period.



	Category	Description	Weighting
			factor
		3. Proposed Ethics Awareness methodology to achieve required	
		deliverables	
5	Referrals		
3	Relettais	The service provider/individual to provide reference letters on	20
		relevant work previously done/completed in both private and public	
		sector (international reference will be an added advantage) (Provide	
		reference - last 5 years ) <sup>2</sup>	
		In according subcontract a letter from the principal contractor detailing	
		In case of a subcontract, a letter from the principal contractor detailing	
		the allocation of work or work completed must be provided.	

## 11.2 Evaluation of Service Provider and Scoring methodology

	Category	Description	Evaluation criteria	Weighting
				factor:
1	Company profile	The company must have	9 years and more = 5 points	20
		existed in the relevant	7 – 8 years = 4 points	
		area – Ethics Policy Development and	5-6 years = 3 points	
		Workplace Ethics training	3 – 4 years = 2 points	
		and development for a	1 – 2 years = 1 point	
		period of time	0 year = 0 points	
		(registration to be		
		specific in relation to Organisational		
		Ethics/Training and		
		Development)		
2	Individual	Years of experience of the	9 years and more = 5 points	10
	Experience	individuals in Policy	7 – 8 years = 4 points	
		Development and	5-6 years = 3 points	
		Workplace/organisational Ethics Training and	3 – 4 years = 2 points	
		Development with	1 – 2 years = 1 points	
		relevant experience and	0 year = 0 points	
		exposure in project		
		management, analysis and expert advice (CV		
		with a focus on		
		Qualifications,		
		Institutions worked for		
		and experience)		

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 $<sup>^{2}</sup>$  This takes into account the possible of none or less work completed during the Covid -19 pandemic period.



Category	Description	Evaluation criteria	Weighting factor:
3 Company/ Individua Deliverables	Be able work under pressure and deliver within tight deadlines.  Evidence of previous work within Ethics Policy Development and Workplace/organisational Ethics Training and Development with relevant experience and exposure in project management. The work should have been done in the last 10 years) <sup>3</sup>	9 completed projects and more = 5 points 7 - 8 projects = 4 points 5 - 6 projects = 3 points 3 - 4 projects = 2 points 1 - 2 projects = 1 point 0 projects = 0 point	20
4. Technical Quality of the Proposal/Bid	Technical Quality of the Proposal/Bid. The technical quality of the proposal will be assessed using the following criteria (3 criteria and 9 sub items):  Clear understanding of the scope  Project scope explaining how the project will be implemented and resources  Identify possible challenges, limitations and solutions.  Proposed Ethics Awareness methodology  Systematic approaches to be used  Specific methodologies and techniques to be used  Clear Project implementation plan  Team composition	<ul> <li>Proposal covers all three criteria and at least 5 sub items within the criteria = 5 points</li> <li>Proposal covers all three criteria and at least 4 sub items within the criteria = 4 points</li> <li>Proposal covers all three criteria and at least 3 sub items within the criteria = 3 points</li> <li>Proposal covers at least two criteria and at least 3 sub items within the criteria = 2 points</li> <li>Proposal covers at least two criteria and at least 2 sub items within the criteria = 1 points</li> <li>Proposal covers only one criteria and at least 2 sub items within the criteria = 0 points</li> </ul>	30

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 $<sup>^{\</sup>rm 3}$  This takes into account the possible of none or less work completed during the Covid-19 pandemic period.



	Category	Description	Evaluation criteria	Weighting
				factor:
5	Referrals	<ul> <li>Technical requirements</li> <li>Milestones</li> <li>Risk assessment</li> <li>Outputs</li> </ul>		
3	Reservation	The service provider/individual to provide reference letters on relevant work previously done/ completed in both private and public sector (international reference will be an added advantage) (Provide reference – last 5 years) <sup>4</sup> In case of a subcontract, a letter from the principal contractor detailing the allocation of work or work completed must be provided.	<ul> <li>5 or more reference letters/ recommendations = 5 points</li> <li>4 reference letters/ recommendations = 4 points</li> <li>3 reference letters/ recommendations = 3 points</li> <li>2 reference letters/ recommendations = 2 points</li> <li>1 reference letter/ recommendation = 1 point</li> <li>0 reference letter/ recommendations = 0 points</li> </ul>	20

#### 12. FURTHER INFORMATION

#### **CONTACT DETAILS**

Supply Chain Management (SCM) Enquiries
All SCM related enquiries should be directed to:
Supply Chain Management

Department of Public Works and Infrastructure

256 Madiba Streets, 0001

Mr. Thabang Molobela (Project Lead)

Department of Public Works and Infrastructure

7<sup>th</sup> Floor, Central Government Offices

256 Madiba Streets, 0001

Tel: +27 (12) 406 - 1587

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<sup>&</sup>lt;sup>4</sup> This takes into account the possible of none or less work completed during the Covid-19 pandemic period.



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