

## Briefing to Prospective Bidders

# Intervention to Improve the Audit Outcomes of National Department of Pubic Works

Tender No: HP 12/077

Presented
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# **NDPW Core Business**



# **NDPW Core Business**

- Provider of accommodation for government Departments
- Enabler of sustainable economic growth through infrastructure development
- Regulatory authority & leader in transforming the construction & property sectors
- Lead co-ordinator in optimising state funding for job creation through Expanded Public Works Programme ("EPWP")

# **Problem Statement**

(Why this intervention?)



## Problem Statement - Deteriorating performance

Financial Year	NDPW	PMTE	Downward
2007/2008	Unqualified	Unqualified	Spiral
2008/2009	Qualified	Adverse	
2009/2010	Qualified	Qualified	
2010/2011	Disclaimed	Disclaimed	
2011/2012	Disclaimed	Disclaimed	
2012/2013	<b>(2)</b>	<b>(1)</b>	•

Situation calls for decisive action - hence TURNAROUND!!!!



# Problem statement (cont'd)

- □In-adequate staff capacity within NDPW & PMTE
- Challenges experienced in construction projects
  - Lead times unreasonably long
  - Projects halted mid-stream or abandoned
  - Possible abuse of Contract Price Adjustment Provisions (CPAC)
  - High levels of variation orders
  - Poor project planning
  - Sub-optimal end cost of projects
- Change management
  - Stakeholder buy-in
  - Behavioural change



# **NDPW Operating Context**



# **NDPW Operating Context**

- ■National Treasury approved establishment of PMTE in March 2006
- PMTE focus management of government's property portfolio
- To-date, PMTE not fully operationalised
- ■Separate finance units for PMTE & Department
- Different basis of accounting
  - Modified cash for Department
  - Accrual accounting for PMTE
- □ 12 centres of operations, 11 Regional offices & Head Office

# Scope of Services Required



#### Scope of services

- □Clear negative audit findings in areas of Finance & SCM
- □ Conduct comprehensive analysis of infrastructure projects to identify potential risks to be managed by Department
- Conceptualise & implement a change management strategy
- ■Manage a Skills Transfer Programme for NDPW & PMTE staff within finance & SCM units
- □ Engage interns from unemployed graduates & take them through a structured Skills Development Plan



# **Project Resourcing**



# **Project Resources**

ROLE	Cycle 1 9 Jan13 to 31 Jul 13	Cycle 2 1 Aug 13 to 15 Dec 13	Cycle 3 2 Jan 14 to 31 Jul 14
Finance Managers	14	7	12
Accountants	35	28	31
SCM Specialists	4	2	2
SCM Practitioners	42	26	32
IT Specialists	2	2	1
OD Specialist	1	1	1
Change Management Specialist	1	1	1
Construction Projects Specialist	1	1	1
SubTotal	101	69	82
Interns	64	64	-
TOTAL	165	133	82

**BIG BANG** approach for quick stabilisation of Department



#### Project Resources - Minimum qualifications & experience

ROLE	Qualifications	Experience
Finance Managers	Chartered Accountant	5 years post articles
Accountants	B degree in Accounting	5 years
SCM Specialists	Relevant B degree / Diploma	10 years
SCM Practitioners	Relevant B degree / Diploma	5 years
IT Specialists	Relevant B degree / Diploma	5 years
OD Specialist	Relevant B degree / Diploma	5 years
Change Management Specialist	Relevant B degree / Diploma	10 years
Construction Projects Specialist	Relevant B built environment degree / Diploma	10 years



# **Project Deliverables**



#### **Project deliverables**

- □Cycle 1 (9 January to 31 July 2013)
  - Irregular expenditure identify, report & eradicate
  - Document control supporting doc for all payments & document registry for retrieval
  - SCM compliant supplier data base, BPR, contract management capability, all transactions compliant
  - Leases validation of existing data, systems controls enhancement, proper accounting recognition
  - Related party transactions quantification & disclosure of PMTE, clients & entities
  - Facilitate proper year-end procedures



#### **Project deliverables**

- □ Cycle 1 9 January 2013 to 31 July 2013 (cont'd)
  - Debtors management reconstruct & reconcile, impair, collection
  - Creditors payment tracking for 30 day deadline, proper accounting treatment
  - Accruals system to identify & record
  - Contingent liabilities all cases assessed & reported
  - Financial reporting formalised month, quarterly & year-end procedures
  - Budget management detailed & appropriate reporting
  - Financial policies & procedures



#### **Project deliverables**

- □Cycle 1 9 January 2013 to 31 July 2013 (cont'd)
  - Information Technology enhance the control environment for IAR, leases & payments
  - Skills transfer NDPW & PMTE staff as well as interns
  - Infrastructure projects analysis identification of risk areas, SCM processes, operational requirements (eg. CPAP & VO's)
- □Cycles 2 (1 Aug 2013 to 15 Dec 2013) & Cycle 3 (2 Jan 2014 to 31 July 2014)
  - Continuation of cycle 1 higher levels of efficiency ,contract management capability operational, close out of interns programme & audit support



# Other salient considerations for bid



#### Other salient considerations for bid

- ☐ Tools of trade for deployed staff will be for the cost of the bidder
- □NDPW to provide office space
- Deployed staff to remain unchanged per cycle
- □ As the project progresses, the Department reserves right to request resources to be redirected due to changed circumstances & requirements
- Formation of consortia for bid encouraged
- □ Encourage consortium partners to include firms that would qualify for classification as SMMEs as per *dti* classification



# **Evaluation of bids**



#### **Evaluation of bids**

- □Submission of bids in two envelope system will be applied
  - Envelope 1: Technical proposal with all returnable docs sealed & clearly marked
  - Envelope 2: Financial offer sealed & clearly marked
- □ As such, evaluation in two phases
  - Phase 1: Functionality criteria considered
  - Phase 2: Price & Preference of phase 1 qualified bids
- ■Minimum score of 70 for qualification under functionality needed to proceed to phase 2 evaluation



### **Evaluation of bids – functionality criteria**

Functionality criteria	Sub-criteria	Weighting
Approach paper detailing methodology	Understanding of the business, challenges & proposed solution	30
Organisational model & staffing	Experience of staff	10
	Qualifications of staff	10
	Management of project	10
Adequacy of contingency plan / assurance plan	Financial penalties linked to specified deliverables	10
Bidder's experience wrt specific aspects of the project / comparable projects	Proven track record of turning around negative outcomes	10
Presentation	Consistency with documented proposal, value adds, external tech support, management of national footprint, etc.	20
TOTAL POINTS		100



#### Evaluation of bids – functionality criteria

- To ensure consistency for evaluation, approach paper must be developed on methodology for:
  - Finance & SCM
  - Infrastructure projects analysis
  - Change management strategy
  - Skills Transfer Program for NDPW & PMTE staff
  - Skills Development Plan for Interns
- Presentation by bidders
  - Notifications of dates for presentations will be sent during 1<sup>st</sup> week of December 2012
  - Presentation will take place between 10<sup>th</sup> & 14<sup>th</sup> of December 2012
  - Presentations will be held at IDT
  - Prescribed 45 minutes presentation & 15 minutes for questions & clarifications
  - 3 members per bidding team



# **Project costing**



#### **Project costing**

- Cost must be fixed for the duration of the project
- Costs must be inclusive of following
  - Staffing costs
  - Subsistence & travel
  - Disbursements
  - Any other related costs
- Disclosure of calculation details optional
- VAT must be included



# GOOD LUCK & THANK YOU

